

# Invitation to Tender (ITT)

Procurement of AutoPASS charging point equipment

for Fv33 Tonsåsen Skartjednet – Tonsvatnet og Bjørgokrysset – Nedre Øydgarden

Open procedure

Document date: 17. October 2019

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#### 1 GENERAL DESCRIPTION

#### 1.1 Introduction

Vegfinans AS invites Bidders to the Open Procedure for procurement of delivery of one or three gantry solution, installation and maintenance of Charging Point Equipment (CPE) for the toll collection systems in:

 CP1 Fv33 Tonsåsen, Skartjednet – Tonsvatnet og Bjørgokrysset – Nedre Øydgarden (hereafter referred to as the "solution").

Fv33 Tonsåsen is under construction and in Etnedal municipality, Oppland county.

The planned duration for toll collection at Fv33 Tonsåsen is until 2034. The contract term for the Solution is for an initial term of six years (from commencement date of the maintenance agreement). The Customer may thereafter terminate the Agreement without cause, giving a 12 months' notice, subject to a total contract term that does not exceed 20 years from the commencement date. The minimum term of the agreement is thus seven years from the commencement date.

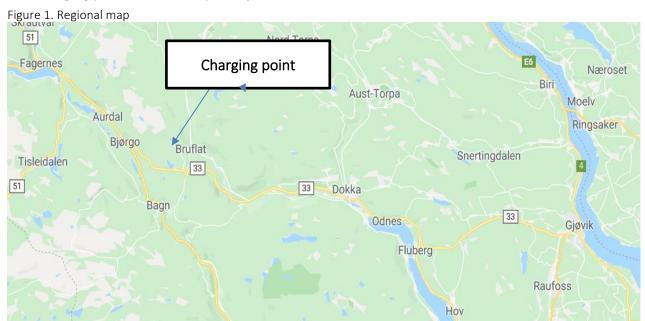
#### 1.2 Background

Vegfinans Fv33 Oppland AS will finance a part of the road construction for the project. Fv33 Tonsåsen, Skartjednet – Tonsvatnet og Bjørgokrysset – Nedre Øydgarden. Fv. 33 has regional significance as a link between Gjøvik / Toten and Valdres as well as national significance for transport from the Swedish border in the east and towards the West of the country.

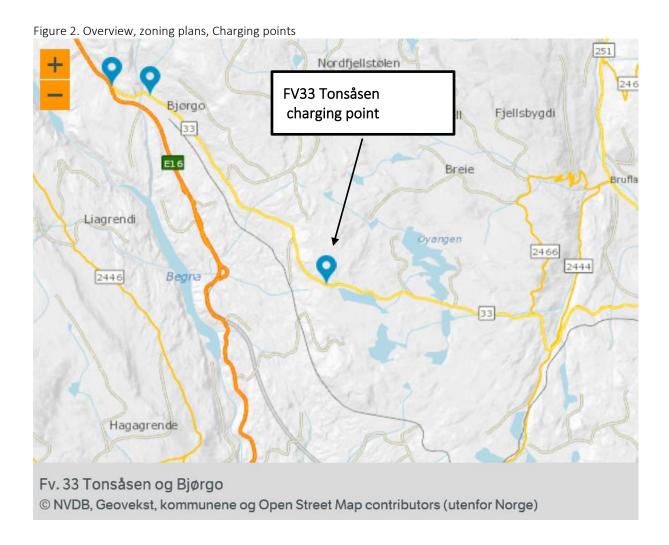
The purpose of the project is to increase the width and improve the curves on the Skartjednet – Tonsvatnet and Bjørgokrysset – Nedre Øygarden parcels.

## 1.3 Placement for the project

The charging point is located by Skartjednet in Etnedal.



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#### **1.4** The Customer

The competition is being run by Vegfinans AS (hereafter referred to as "customer"). Vegfinans is a regional toll company owned by the seven counties Akershus, Buskerud, Hedmark, Oppland, Telemark, Vestfold and Østfold. Through the ownership model, Vegfinans AS have streamlined its administrative duties and the management of the various toll road projects that the company operate. Vegfinans AS is an integral part of the entire lifecycle of the toll road projects, beginning with the planning phase all the way through to the closing of the projects when the toll road has been fully funded, and the various loans have been repaid.

More information about Customer may be found at the following addresses:

Norwegian version: www.vegfinans.no

Contact the Customer with any questions via Customer's electronic announcement tool, Mercell (hereafter also referred to as "KGV").

There shall be no contact with any other persons within Customer regarding this competition.

The awarded contract for the project Fv33 Tonsåsen, Skartjednet – Tonsvatnet og Bjørgokrysset – Nedre Øydgarden will be entered into between Vegfinans Fv33 Oppland AS and the Contractor.

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## 1.5 Description of deliverables

The complete set of tender documents listed describes the scope of work and requirements for the deliveries for the project. The requirements document Appendix 1 gives an overview of the scope for the deliverables.

Appendix 4 "Project plan" defines the time schedule for the project.

The estimated procurement value is, throughout its estimated lifespan (20 years from delivery) expected to be between NOK 2-4 million (excl. VAT), excluding optional deliverables, ref 1.6 below.

Customer reserves the right to cancel the procurement if it is not possible to obtain final bids within the above budgetary framework or if Customer has justifiable reasons.

#### 1.6 Options

Vegfinans has, at the time of announcement of the competition, no control over future situations that may require changes to the contract. Nevertheless, it is conceivable that the framework (regulatory and political priorities) may change and that technology in the field is developing. This development may lead to a full technology refresh during the term of the contract.

#### 2 RULES FOR CONDUCTING THE COMPETITION

#### 2.1 Procurement Process

The procurement is conducted in accordance with the Act on Public Procurement dated 17th June 2016 (Procurement Act) and the Regulations on Public Procurement (Procurement Regulations) FOR 2016-08-12-974 part I and III.

The competition is conducted as an open procedure, cf. the Procurement Regulations section 13-1 (1).

#### **2.2** Timetable for procurement

Customer has the following preliminary timetable for the procurement process:

Tentative date/time
18.10.2019
07.11.2019 at 12:00
18.11.2019 at 12:00
18.11.2019 at 12:00
05.12.2019
15.12.2019
Week 51
02.03.2020
According to agreed schedule

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## 2.3 Additional information, questions and answers

If a Bidder finds that the tender documents do not provide sufficient guidance, the Bidder may request additional information from Customer via KGV in writing.

If errors are found in the tender documents, it is advised that these are communicated in writing to Customer via KGV.

Any corrections, additions or changes to the tender documents, as well as questions and answers in anonymous form, will be communicated to all Bidders via KGV.

The timetable in section 2.2 gives the deadline for submitting questions and request for clarifications regarding the qualification stage and the tender stage.

#### 2.4 Competition Announcement Tool

Customer will use an electronic competition announcement tool (from Mercell) for this competition. The tool, referred to as KGV, is internet-based and supports the procedures used in public procurement.

## 2.5 Costs for participating in the competition

Bidders must themselves cover all costs related to the competition and bids.

#### 2.6 Partial bids

Bids based only on parts of the assignment will not be accepted.

#### 2.7 Alternative bids

Alternative bids will not be accepted.

## 2.8 Confidentiality

Customer and its employees are obliged to prevent others from gaining access to or knowledge of information about technical facilities and procedures or operating and business conditions which will be of competitive advantage, cf. the Procurement Regulations section 7-4, cf. the Public Administration Act section 13.

Corresponding confidentiality also applies to personnel hired by Customer.

#### 2.9 Public Access

For public access to bids and the procurement protocol, the Public Procurement Act (Act 2006-05-19 No. 16) applies.

#### 2.10 Language

The Bidder shall provide the bid response in English. Documentation may be delivered in English or Norwegian.

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## 2.11 Notice of chosen Bidder

All affected Bidders receive a reasoned decision on who will be awarded a contract with a specified standstill period, cf. the Procurement Regulations sections 25-1 and 25-2.

## 2.12 Complaints

Any complaints may be sent to the Customer's representative in the electronic tendering system (KGV). In order to conduct a proper complaints procedure, the complaint should be sent to the Customer at least 2 days prior to the expiry of the standstill period.

## 2.13 Competition close

Received bids and other supporting documentation will not be returned.

## 3 EUROPEAN SINGLE PROCUREMENT DOCUMENT (ESPD)

## 3.1 General information about ESPD

As documentation of compliance with the qualification requirements and to ensure that there are no grounds for rejection, Bidders must complete the attached ESPD form. The form must be submitted together with the bid and other supporting documentation.

#### 3.2 National grounds for rejection

According to the ESPD, Part III: Rejections, Section D: "Other grounds for rejection as stipulated in the national legislation of the contracting authority." The Norwegian procurement rules go beyond the grounds for rejection set out in the EU Public Procurement Directive and in the ESPD standard form. It is therefore emphasised that in this competition all the grounds for rejection in section 24-2 of the Procurement Regulations apply, including the purely national grounds for rejection.

The following grounds for rejection in the Procurement Regulations section 24-2 are purely national grounds for rejection:

- § 24-2 (2). In this provision, it is stated that Customer shall reject a Bidder when he/she is aware that the Bidder has been duly sentenced or has received an order for the specified criminal offenses. The requirement that Customer rejects Bidders who have adopted the prescribed criminal offenses is a special Norwegian requirement.
- § 24-2 (3) point i). The grounds for rejection in the ESPD form apply only to serious errors in professional practice, while the Norwegian grounds for rejection also include other serious errors that may cause doubts regarding the professional integrity of the Bidder.

## 3.3 Overall statement for all qualification requirements in the ESPD form

Bidders can provide a comprehensive statement in the ESPD form that they meet all of the qualification requirements laid out in this ITT. This is done in the ESPD form part IV section a.

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## 4 QUALIFICATION REQUIREMENTS

#### 4.1 Introduction

The qualification requirements entail that the Bidder shall have the necessary expertise, experience and financial capacity to complete the delivery, installation and maintenance of the CPE.

Bidders who do not meet the qualification requirements will be rejected, cf. Section 24-2 (1) (a) of the Procurement Regulations. Inadequate or insufficient documentation pertaining to one or more requirements may lead to the rejection of the Bidder. The same applies if the Bidder provides incorrect or misleading information.

Documentation of the qualification requirements listed below must, upon request, be submitted in addition to the ESPD form.

## 4.2 Bidders registration, authorisation, etc.

Requirement	Documentation requirement		
The Bidder shall be registered in	Norwegian companies: Company certificate		
a company register,	Foreign companies: Evidence that the company is		
professional register or trade	registered in a company register, professional register		
register in the state/country in	or trade register in the state/country the Bidder is		
which the Bidder is established.	established.		

## 4.3 Bidders economic and financial capacity

Requirements	Documentation requirement		
The Bidder shall have sufficient	Annual accounts for 2018, 2017 and 2016 including		
economic and financial capacity	the Board's annual report, income statement, balance		
to fulfil the contract.	sheet, notes and the independent auditor's report.		
Credit rating without the need	Credit rating based on the latest known accounting		
for guarantee is sufficient to	figures. The rating shall be carried out by credit		
fulfil the requirement.	information agencies that have a license to conduct		
	such business. Customer reserves the right to obtain		
	its own credit rating of the Bidder.		

## 4.4 Bidders technical and professional qualifications

Requirement	Document requirement		
The Bidder shall have	• A description of maximum 5 of the Bidder's most		
experience from comparable	relevant deliveries during the last 3 years. The		
deliveries.	description of each delivery shall not exceed one A4		
	page of text per reference. The Bidder must ensure		
	that the documentation fulfils the requirements.		
	Newly established Bidders may base their		

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Requirement	Document requirement		
	documentation on deliveries by employees from		
	previous employers.		
	A description of how the Bidder's experience from the		
	above-mentioned deliveries, will be used to fulfil this		
	tender. Each description shall not exceed two A4 page		
	of text per reference.		
	Based on the Bidder's experience; A description of the		
	suggested organisation and resources relevant for this		
	contract (no CVs). The description shall also include a		
	description as to what degree sub-contractors will be		
	used (no need to be named).		

## 4.5 Tax and VAT certificate

The selected Bidder shall provide a tax and VAT certificate. This applies only if the chosen Bidder is Norwegian.

The tax and VAT certificate shall not be older than 6 months from the deadline for submitting the bids.

#### 4.6 Collaborative bids

Several Bidders can participate in the competition in collaboration. A statement of business form and composition of the Bidder collaborative group must accompany the bid or request to participate in the competition.

Each entity of the Bidder collaborative group must be a legally established company, cf. section 4.2. The Bidder collaborative group will be considered collectively for the other qualification requirements. All Bidders participating in the collaborative group should therefore provide the requested documentation for the qualification requirements in sections 4.2 to 4.4.

All Bidders participating in a collaborative group must provide separate personal statements (ESPD form), cf. the Procurement Regulations section 17-1 (6).

The individual participants in the Bidder's collaborative group are jointly and severally liable to Customer during the fulfilment of the contract.

#### 4.7 Support from other businesses

If the Bidder has to rely on other businesses to meet the qualification requirements for technical and professional qualifications or economic and financial capacity (incl. affiliated companies / "sister" companies), the Bidder must document that it will have access to the necessary resources, cf. the Procurement Regulations section 16-10 (2).

The following documentation must be supplied:

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- Declaration of commitment or similar document from the companies on whom the Bidder relies
- Documentation for fulfilment of the relevant qualification requirement
- Certificate from the Company Register or equivalent certificate from statutory registration register in the state/country in which the businesses on whom the Bidder relies are established
- Separate ESPD-forms (in addition to that of the Bidder)

#### 5 AWARD OF CONTRACT

#### 5.1 Award Criteria

The award of contract is based on the offer which has the best relationship between price or cost and quality, based on the following criteria:

Award Criteria	Weighting	Documentation requirement	
<ul> <li>Total Cost of Ownership, possibly including but not limited to:</li> <li>Fixed price implementation</li> <li>Fixed price maintenance</li> <li>Fixed price supplementary work</li> <li>Fixed price options</li> </ul>	25 %	SSA-T Appendix 7 incl Annexes SSA-V Appendix 7 incl Annexes	
Quality of the offered solution, possibly including but not limited to:  • Functional requirements  • Non-functional requirements  • Other requirements  • Project and progress plan  • Resources and competence	75 %	SSA-T Appendix 2 incl Annexes SSA-T Appendix 4 incl Annexes SSA-T Appendix 5 SSA-T Appendix 6 incl Annexes SSA-V Appendix 2 incl Annexes SSA-V Appendix 6 incl Annexes	25 % 10 % 5 % 5 % 20 % 10 %

## 5.2 Evaluation model

Customer will use a linear evaluation model. A score of 0 to 10 points will be used, where 10 is the best score within each requirement. Under quality there is a sub-weighting using the same linear evaluation model, but with various weighting for the relevant sub-requirement. See table in chapter 5.1.

If the difference in price between the cheapest and the highest price is more than 1.8, Customer will use a hybrid model between the linear and proportional evaluation model (for

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evaluation of prices with more than 1.8 in difference to the cheapest). This is illustrated below:

$$Score = 10 - 10 \left( \frac{Price being evaluated - Lowest price}{Lowest price} \right)$$

At a price difference of more than 1.8, we get the following intersection for the hybrid model:

Score = 
$$\left(\frac{\text{Lowest price}*3,6}{\text{Price being evaluated}}\right)$$

#### 6 CONTRACT

#### 6.1 Contract templates

The procurement contracts will be based on the Norwegian Governmental Standard Terms and Conditions for IT procurement:

- SSA-T (Development and Customisation Agreement) for the initial delivery of the solution
- SSA-V (Maintenance Agreement) for solution maintenance and support

The SSA templates are published and maintained by the Agency for Public Management and eGovernment (Difi). The templates are the most commonly used IT contracting templates in Norway and are used by public and private entities.

The Customer has provided a number of amendments to the standard agreements, cf. Appendix 8: some were made to make the templates more suitable for the delivery in question, others were made to make the terms more balanced.

The SSA-T contract will as mentioned above be used for the initial delivery of the solution. The delivery will be done in defined phases, and may be divided into several partial deliveries.

Upon completion and approval of all SSA-T deliveries, the SSA-V will become operational. The SSA-V will cover maintenance and support and a mechanism for ordering future development of the solution.

## 6.2 Contract document structure

The SSA-T and SSA-V have the document structures specified below.

The column «Response required» indicates whether the Bidders are expected to provide some of the contents in the respective documents according to the instructions contained therein.

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Reference	Document name	Response required
SSA-T Agreement	Development and Customisation Agreement	
SSA-T Appendix 1	Customer requirement specification	
SSA-T Appendix 1 Annex 1	Charging Points	
SSA-T Appendix 1 Annex 2	4.1 Processing of signal codes	
SSA-T Appendix 1 Annex 3	AutoPASS Definitions and abbreviations	
SSA-T Appendix 1 Annex 4	Operational Requirements	
SSA-T Appendix 1 Annex 5	4.5 Security Architecture for AutoPASS	
SSA-T Appendix 1 Annex 6	<ul><li>4.3 AutoPASS Data Formats</li><li>4.3 AutoPASS Data Formats - Appendixes</li></ul>	
SSA-T Appendix 1 Annex 7	4.7 AutoPASS EN15509 OBE — Functional and Technical requirements	
SSA-T Appendix 1 Annex 8	4.2 AutoPASS Radio Link	
SSA-T Appendix 2	Contractor solution specification	Υ
SSA-T Appendix 2 Annex 1	Contractor solution form	Υ
SSA-T Appendix 2 Annex 2	Description of options per Charging Point (template not included in the ITT, Bidder to draft if needed)	
SSA-T Appendix 2 Annex 3	Customer obligations per Charging Point (template not included in the ITT, Bidder to draft if needed)	
SSA-T Appendix 3	Customer's Technical Platform	
SSA-T Appendix 4	Project and progress plan	Υ
SSA-T Appendix 4 Annex 1	Detailed Milestone Plan (template not included in the ITT, Bidder to draft)	Υ
SSA-T Appendix 4 Annex 2	Road Closing	
SSA-T Appendix 5	Testing and approval	Υ
SSA-T Appendix 5 Annex 1	AutoPASS Test Strategy	
SSA-T Appendix 5 Annex 2	EasyGo test strategy	
SSA-T Appendix 6	Administrative provisions	Υ
SSA-T Appendix 6 Annex 1	Offered personnel	Υ
SSA-T Appendix 6 Annex 2	SHA Plan	
SSA-T Appendix 7	Total price and pricing provisions	Υ
SSA-T Appendix 7, Annex 1	Bills of Quantities	Υ
SSA-T Appendix 7, Annex 2	Evaluation price	Υ
SSA-T Appendix 8	Changes to the general contractual wording	Υ
SSA-T Appendix 9	Changes subsequent to the formation of the Agreement	
SSA-T Appendix 10	Licence terms and conditions for standard software and free software	Y
SSA-T Appendix 11	Code of Conduct	
SSA-T Appendix 12	Data processor agreement	Υ

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Reference	Document name	Response required
SSA-V Agreement	Maintenance Agreement	
SSA-V Appendix 1	Customer requirement specification	
SSA-V Appendix 1 Annex 3	AutoPASS Definitions and abbreviations	
SSA-V Appendix 1 Annex 5	4.5 Security Architecture for AutoPASS	
SSA-V Appendix 2	Contractor solution specification	Υ
SSA-V Appendix 2 Annex 1	Contractor solution form	Υ
SSA-V Appendix 3	Deliverables to be maintained	
SSA-V Appendix 4	Project and progress plan for the establishment phase	Y
SSA-V Appendix 5	Service Levels	
SSA-V Appendix 6	Administrative provisions	Υ
SSA-V Appendix 6 Annex 1	Offered personnel	Υ
SSA-V Appendix 6 Annex 2	Road Closing	
SSA-V Appendix 7	Total price and pricing provisions	Υ
SSA-V Appendix 7, Annex 1	Bills of Quantities	Υ
SSA-V Appendix 8	Changes to the general contractual wording	Υ
SSA-V Appendix 9	Changes subsequent to the formation of the Agreement	
SSA-V Appendix 10	Third party terms and conditions for the maintenance of third party software	Y
SSA-V Appendix 11	Code of Conduct	
SSA-V Appendix 12	Data processor agreement	Υ

## 6.3 Requirements for salary and working conditions

The contract will contain requirements for salary and working conditions, documentation and sanctions in accordance with the regulations on salary and working conditions of 8 February 2008 No. 112.

## 7 DELIVERY OF BIDS AND BID FORMAT

## 7.1 Delivery of bids

The request shall be submitted via the Mercell KGV

## 7.2 Bid format

The bid must be submitted according to the layout the Mercell KGV indicates with the elements below:

• Form for bid delivery (see Attachment 2) signed by the responsible representative for the Bidder.

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- Documentation of fulfilment of qualification requirements
- Declaration of commitment from another business must be delivered only if the Bidder relies on the capacity of another business. These businesses must also provide separate personal declarations (see section 17-1 (6) of the Regulations)
- Completed ESPD form
- The Bidder's solution specification (Bidder's response to the Customer's requirement specification with requested documentation)
- Completed price appendix
- Additional contract appendices completed in full or in part by the Bidder.

Further information is found in section 4 and 5.

#### 7.3 Check-list before submitting the bid

Number	Document name	Check
1.	Company certificate or evidence that the company is registered in a company	
	register, professional register or trade register in the state/country the Bidder is	
	established	
2.	A description of capacity	
3.	Annual accounts for the years 2018, 2017 and 2016	
4.	Credit rating	
5.	A description of the comparable deliveries	
6.	ESPD form	
7.	In case of collaborative bids, attach documentation as requested in section 4.6	
8.	If Bidder is supported by other businesses, attach documentation as requested	
	in section 4.7.	

#### 7.4 Reservations

Appendix 8 shall account for any reservation made to the tender documents, including the contract documents. Customer will consider any reservations without any contact with the Bidder.

Significant reservations from the tender documents could lead to rejection of the bid.

Bidders are therefore advised to use the period from announcement until the bid is submitted to clarify the possible implications any reservations and change proposals may have. Bidders are advised to clarify any reservation or change proposal either by submitting a question through the Mercell KGV or during the Bidder presentations, see section 2.4.

Change proposals to contractual obligations shall include the original text of the Contract, a reference to its number, the proposed amendment, reasons for the suggested change and potential consequences, see table in Appendix 8 for SSA-T and SSA-V. Customer reserves the right to make its own assessments of the potential consequences.

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## 8 ATTACHMENTS

The following attachments are part of the tender documents:

- 1. ESPD form
- 2. Form for bid delivery
- 3. SSA-T with appendices
- 4. SSA-V with appendices

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## ATTACHMENT 2: FORM FOR BID DELIVERY

Bidders invited to submit bids must complete and submit this form together with their bid.

The Bidder shall fill out the table below and sign.

Company name:			
Org. no:			
Postal address:			
Visitors address:			
Tel. no:			
		1	
Contact person:			
Tel. no:		Mob.:	
E-mail:			
Furthermore, the B		by submits their bid to the	
Place	Date	Signature	
		Name in capital letters	

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